

AMENDED IN SENATE AUGUST 8, 2016

AMENDED IN SENATE AUGUST 1, 2016

AMENDED IN SENATE JUNE 21, 2016

AMENDED IN SENATE JUNE 6, 2016

AMENDED IN SENATE APRIL 14, 2016

AMENDED IN SENATE JULY 13, 2015

AMENDED IN ASSEMBLY MAY 28, 2015

AMENDED IN ASSEMBLY APRIL 6, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

## **ASSEMBLY BILL**

**No. 806**

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**Introduced by Assembly Members Dodd and Frazier**

February 26, 2015

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An act to amend Sections 52200.2, 52200.6, 52201, and 52202 of the Government Code, relating to local government.

### LEGISLATIVE COUNSEL'S DIGEST

AB 806, as amended, Dodd. Community development: economic opportunity.

Under existing law, before certain city, county, or city and county property is sold or leased for economic development purposes, approval of the sale or lease by the legislative body by resolution, after a public hearing, is required. Existing law requires that resolution to contain a finding that the sale or lease of the property will assist in the creation of economic opportunity, as defined.

This bill would recast these provisions to instead authorize a city, county, or city and county, with the approval of its legislative body by resolution after a public hearing, to acquire, sell, or lease property in furtherance of the creation of an economic opportunity, as defined. The bill would require the resolution to contain a finding that the acquisition, sale, or lease of the property will assist in the creation of economic opportunity and would require the creation of an economic opportunity to be subject to specified public notice and hearing provisions.

Existing law prohibits the use of eminent domain for economic development purposes.

This bill would prohibit a city, county, or city and county from selling, leasing, or otherwise transferring, at a price that is less than the fair market value, for economic development purposes, any real property that was acquired through eminent domain, except as specified.

Existing law authorizes a city, county, or city and county to establish a program under which it loans funds to owners or tenants for the purpose of rehabilitating commercial buildings or structures.

This bill would revise that authorization by requiring the loan to be in the form of a written loan agreement that includes a payment schedule, the terms for interest calculation, the rights and remedies of the parties in case of default, and any other material terms of the loan. The bill would require, prior to entering into that loan agreement, the city, county, or city and county to find, after a public hearing, that the assistance is necessary for the economic feasibility of the development and that the assistance cannot be obtained on economically feasible terms in the private market.

Vote: majority. Appropriation: no. Fiscal committee: no.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. Section 52200.2 of the Government Code is
- 2 amended to read:
- 3 52200.2. As used in this part, “economic opportunity” means
- 4 any of the following:
- 5 (a) Development agreements, loan agreements, sale agreements,
- 6 lease agreements, or other agreements that create, retain, or expand
- 7 new jobs, in which the legislative body finds that the agreement
- 8 will create or retain at least one full-time equivalent, permanent
- 9 job for every thirty-five thousand dollars (\$35,000) of city, county,

1 or city and county investment in the project after full capacity and  
2 implementation.

3 (b) Development agreements, loan agreements, sale agreements,  
4 lease agreements, or other agreements that increase property tax  
5 revenues to all property tax collecting entities, in which the  
6 legislative body finds that the agreement will result in an increase  
7 of at least 15 percent of total property tax resulting from the project  
8 at full implementation when compared to the year prior to the  
9 property being acquired by the government entity.

10 (c) Creation of affordable housing, if a demonstrated affordable  
11 housing need exists in the community, as defined in the approved  
12 housing element or regional housing needs assessment.

13 (d) Projects that meet the goals set forth in Chapter 728 of the  
14 Statutes of 2008 and have been included in an adopted sustainable  
15 communities strategy or alternative planning strategy or a project  
16 that specifically implements the goals of those adopted plans.

17 (e) Transit priority projects, as defined in Section 21155 of the  
18 Public Resources Code.

19 SEC. 2. Section 52200.6 of the Government Code is amended  
20 to read:

21 52200.6. (a) (1) This part shall not be interpreted to authorize  
22 the use of eminent domain for economic development purposes.

23 (2) For the purposes of this part, a city, county, or city and  
24 county shall not sell, lease, or otherwise transfer, at a price that is  
25 less than the fair market value, any real property that was acquired  
26 through eminent domain. This prohibition shall not apply to either  
27 of the following:

28 (A) Any real property governed by a long-range property  
29 management plan pursuant to Section 34191.5 of the Health and  
30 Safety Code.

31 (B) Any housing asset transferred to a *city, county, or* city and  
32 county pursuant to paragraph (1) of subdivision (a) of Section  
33 34176 of the Health and Safety Code or subdivision (c) of Section  
34 34181 of the Health and Safety Code, provided that the successor  
35 agency or the designated local authority in the affected jurisdiction  
36 has received a finding of completion from the Department of  
37 Finance pursuant to Section 34179.7 of the Health and Safety  
38 Code.

39 (b) The creation of an economic opportunity pursuant to this  
40 part shall be subject to the provisions of Section 53083.

1 (c) The provisions of this part shall be an alternative to any  
2 authority of a city, county, or city and county to create an economic  
3 opportunity or to acquire, sell, or lease property for economic  
4 development, found in the Constitution, state law, local ordinance,  
5 or charter. This part does not limit, or in any way affect, the  
6 application of any other such laws.

7 SEC. 3. Section 52201 of the Government Code is amended  
8 to read:

9 52201. (a) (1) A city, county, or city and county may acquire  
10 property in furtherance of the creation of an economic opportunity.  
11 A city, county, or city and county may sell or lease property to  
12 create an economic opportunity. The acquisition, sale, or lease  
13 shall first be approved by the legislative body by resolution after  
14 a public hearing. Notice of the time and place of the hearing shall  
15 be published in a newspaper of general circulation in the  
16 community at least once per week for at least two successive  
17 weeks, as specified in Section 6066, prior to the hearing.

18 (2) The city, county, or city and county shall make available,  
19 for public inspection and copying at a cost not to exceed the cost  
20 of duplication, a report no later than the time of publication of the  
21 first notice of the hearing mandated by this section. This report  
22 shall contain both of the following:

23 (A) A copy of the proposed acquisition, sale, or lease.

24 (B) A summary that describes and specifies all of the following:

25 (i) The cost of the agreement to the city, county, or city and  
26 county, including land acquisition costs, clearance costs, relocation  
27 costs, the costs of any improvements to be provided by the city,  
28 county, or city and county, plus the expected interest on any loans  
29 or bonds to finance the agreements.

30 (ii) For the sale or lease of property, the estimated value of the  
31 interest to be conveyed or leased, determined at the highest and  
32 best uses permitted under the general plan or zoning.

33 (iii) For the sale or lease of property, the estimated value of the  
34 interest to be conveyed or leased, determined at the use and with  
35 the conditions, covenants, and development costs required by the  
36 sale or lease. The purchase price or present value of the lease  
37 payments which the lessor will be required to make during the  
38 term of the lease. If the sale price or total rental amount is less than  
39 the fair market value of the interest to be conveyed or leased,  
40 determined at the highest and best use, then the city, county, or

1 city and county shall provide as part of the summary an explanation  
2 of the reasons for the difference.

3 (iv) An explanation of why the acquisition, sale, or lease of the  
4 property will assist in the creation of economic opportunity, with  
5 reference to all supporting facts and materials relied upon in  
6 making this explanation.

7 (b) The resolution approving the acquisition, sale, or lease shall  
8 be adopted by a majority vote unless the legislative body has  
9 provided by ordinance for a two-thirds vote for that purpose and  
10 shall contain a finding that the acquisition, sale, or lease of the  
11 property will assist in the creation of economic opportunity. For  
12 the sale or lease of property, the resolution shall also contain one  
13 of the following findings:

14 (1) The consideration is not less than the fair market value at  
15 its highest and best use.

16 (2) The consideration is not less than the fair reuse value at the  
17 use and with the covenants and conditions and development costs  
18 authorized by the sale or lease.

19 (c) The provisions of this section are an alternative to any other  
20 authority granted by law to cities to dispose of city-owned property.

21 SEC. 4. Section 52202 of the Government Code is amended  
22 to read:

23 52202. (a) A city, county, or city and county may loan funds  
24 to owners or tenants for the purpose of rehabilitating commercial  
25 buildings or structures. The loan shall be in the form of a written  
26 loan agreement that includes a payment schedule, the terms for  
27 interest calculation, the rights and remedies of the parties in case  
28 of default, and any other material terms of the loan.

29 (b) Prior to entering into a loan agreement pursuant to this  
30 section, the city, county, or city and county shall find, after a public  
31 hearing, that the assistance is necessary for the economic feasibility  
32 of the development and that the assistance cannot be obtained on  
33 economically feasible terms in the private market.